

## Message Text

CONFIDENTIAL

PAGE 01 NICOSI 01060 201633Z  
ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-05 H-01 INR-10  
L-03 NSAE-00 PA-01 SP-02 SS-15 NSCE-00 SSO-00  
ICAE-00 INRE-00 /063 W  
-----105640 201704Z /45

O 201600Z APR 78  
FM AMEMBASSY NICOSIA  
TO SECSTATE WASHDC IMMEDIATE 7649  
INFO AMEMBASSY ANKARA  
AMEMBASSY ATHENS  
AMEMBASSY BONN  
AMEMBASSY BRUSSELS  
AMEMBASSY COPENHAGEN  
AMCONSUL ISTANBUL  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USNMR SHAPE BEL  
USCINCEUR VAIHINGEN GER  
USDOCOSOUTH NAPLES IT  
USMISSION USUN NEW YORK IMMEDIATE  
USMISSION USNATO  
DIA WASHDC

C O N F I D E N T I A L NICOSIA 1060

BRUSSELS FOR USEEC  
USCINCEUR FOR POLAD  
USDOCOSOUTH FOR POLAD

E.O. 11652: GDS  
TAGS: PGOV, PORG, CY, TU, UN  
SUBJECT: IMPLICATIONS OF GOC REJECTION OF TURKISH PROPOSALS FOR  
RESUMPTION OF TALKS

REF: NICOSIA 1048 (DTG 191725Z APR 78)

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NICOSI 01060 201633Z

1. FIRST QUESTION WHICH ARISES IN WAKE OF GOC'S  
UNQUALIFIED REJECTION OF TURKISH CYPRIOT PROPOSALS  
IS WHETHER THERE IS ANY LIKELIHOOD INTERCOMMUNAL  
TALKS CAN BE RECONVENED. ALL THREE IMMEDIATE  
PARTIES TO TALKS HAVE LEFT THIS OPTION OPEN, AT LEAST  
TO A SLIGHT DEGREE. UNSYG WALDHEIM SAID HE WOULD STUDY  
SITUATION IN LIGHT OF HIS CONVERSATIONS IN NICOSIA AND

THEN DECIDE NEXT STEP IN NEGOTIATING PROCESS. TFSC  
PRESIDENT DENKTASH SAID APRIL 19 THAT BALL WAS IN  
HANDS OF SECRETARY GENERAL. EVEN KYPRIANOU, IN HIS  
PRESS CONFERENCE, CONCEDED THAT DECISION WHETHER TO  
CALL FOR RENEWAL OF TALKS WAS UP TO WALDHEIM, AND  
SAID HE UNDERSTOOD LATTER WOULD MAKE DECISION NEXT  
WEEK. THUS THREE PARTIES AGREE THAT, UNDER PROCEDURES  
LAID DOWN IN JANUARY, SECRETARY GENERAL COULD DECIDE  
TO RECONVENE TALKS.

2. HOWEVER, KYPRIANOU MADE IT CLEAR THAT IN GOC VIEW  
"THE TURKISH PROPOSALS ARE COMPLETELY UNACCEPTABLE AND  
CAN IN NO WAY FORM A BASIS FOR RESUMPTION OF THE  
INTERCOMMUNAL TALKS." HE INDICATED HE CONSIDERED IT A  
REAL POSSIBILITY THAT, IN LIGHT OF HIS CONSULTATIONS ON  
THE PROPOSALS, SECRETARY GENERAL WOULD NOT RECONVENE  
TALKS. IF SYG SHOULD, IN SPITE OF WHAT KYPRIANOU CALLED  
THE HUGE GAP BETWEEN THE TWO SIDES, CALL FOR TALKS,  
GOC WOULD NOT NECESSARILY FEEL BOUND TO ATTEND; KYPRIANOU  
SAID GREEK CYPRIOT SIDE WOULD DECIDE ON THIS MATTER WHEN AND  
IF IT AROSE.

3. IF SECRETARY GENERAL DOES DECIDE TO CONVOKE TALKS,  
THERE WILL BE GOOD DEAL OF PRESSURE ON GOC NOT TO REFUSE  
OUTRIGHT TO ATTEND. GOC IS ANXIOUS TO MAINTAIN INTERNATIONAL  
SUPPORT FOR ITS POSITION, ESPECIALLY IN THE U.N. AND  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NICOSI 01060 201633Z

IN U.S. CONGRESS ON THE EMBARGO ISSUE. ANY APPEARANCE  
OF INTRANSIGENCE ON GOC'S PART COULD DAMAGE ITS CHANCES  
OF GETTING FAVORABLE RESOLUTIONS FROM THE U.N. AND MIGHT  
CONTRIBUTE TO LIFTING OF EMBARGO. ON OTHER HAND, RESUMPTION  
OF TALKS MIGHT BE INTERPRETED AS PROGRESS ON CYPRUS  
PROBLEM AND ALSO HELP IN LIFTING EMBARGO. WE BELIEVE  
GOC WOULD CAREFULLY CALCULATE WHERE ITS GREATER ADVANTAGE  
LAY AND, AT LEAST, RESORT TO DELAYING TACTICS, PERHAPS  
BY DEMANDING THAT SYG GO BACK TO TURKS FOR MORE CONCESSIONS  
BEFORE SITTING DOWN TO TABLE. IN ANY CASE WE EXPECT  
GOC TO EMBARK ON PROPAGANDA CAMPAIGN (INDEED, IT ALREADY  
HAS) TO CONVINCE INTERNATIONAL COMMUNITY THAT TURKISH  
CYPRIOT PROPOSALS DO NOT PROVIDE GROUNDS FOR NEGOTIATIONS.

4. QUESTION ALSO ARISES WHETHER PRESENT PROPOSALS  
MIGHT BE REWORKED TO MAKE THEM MORE APPEALING TO GREEK  
CYPRIOTS. THIS POSSIBILITY SEEMS TO HAVE BEEN COMPLETELY  
RULED OUT BY KYPRIANOU'S DECLARATION THAT "IT IS OUT OF  
THE QUESTION THAT THEY CAN BE IMPROVED TO THE POINT OF  
BECOMING NEGOTIABLE." MOREOVER, IT SEEMS UNLIKELY THAT  
TURKISH SIDE WOULD BE WILLING TO ALTER PROPOSALS BEFORE  
TALKS BEGAN OR THAT SYG WOULD BE WILLING TRY TO CONVINCE

TURKS TO DO SO. THEREFORE, IT WOULD APPEAR THAT TALKS MUST BE RESUMED ON BASIS OF PRESENT PROPOSALS OR NOT AT ALL, AT LEAST UNTIL THE U.S. CONGRESS MAKES ITS DECISION ON THE EMBARGO.

5. FROM OUR PERSPECTIVE, IT APPEARS THAT IT WOULD BE FOOLHARDY FOR THE SECRETARY GENERAL TO CALL FOR RESUMPTION OF INTERCOMMUNAL TALKS IN PRESENT CIRCUMSTANCES. HIS CALL WOULD HAVE TO BE COUCHED IN TERMS THAT WOULD CONVINCE GREEK CYPRIOTS THAT ONUS FOR FAILURE TO BEGIN NEGOTIATIONS AGAIN WOULD FALL ON THEM. MODEST NATURE OF TERRITORIAL PROPOSALS AND UNCOMPROMISING NATURE OF CONSTITUTIONAL PROPOSALS OFFER LITTLE BASIS FOR SYG'S ISSUING SUCH A CALL. FURTHERMORE, IF GREEK CYPRIOTS RETURN TO TALKS ONLY UNDER CONFIDENTIAL

CONFIDENTIAL

PAGE 04 NICOSI 01060 201633Z

COERCION, NEGOTIATIONS WOULD, WE EXPECT, QUICKLY BREAK DOWN IN MUTUAL RECRIMINATIONS. THUS, WE RELUCTANTLY CONCLUDE THAT GOOD-FAITH NEGOTIATIONS BETWEEN TWO COMMUNITIES IS NOT IN THE PICTURE FOR THE NEAR FUTURE.  
STONE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, POLICIES, INTELLIGENCE ASSESSMENTS, NEGOTIATIONS, POLITICAL SITUATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 20 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978NICOSI01060  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780169-0504  
**Format:** TEL  
**From:** NICOSIA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780435/aaaabdgu.tel  
**Line Count:** 141  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 5a6179aa-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 NICOSIA 1048  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 17 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2903148  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** IMPLICATIONS O GOC REJECTION OF TURKISH PROPOSALS FOR RESUMPTION OF TALKS  
**TAGS:** PGOV, PORG, CY, TU, UN  
**To:** STATE USEEC  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/5a6179aa-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014